#### **CARLETON COLLEGE**

## FINANCIAL STATEMENTS AND SINGLE AUDIT COMPLIANCE REPORTS

**YEARS ENDED JUNE 30, 2020 AND 2019** 

#### CARLETON COLLEGE TABLE OF CONTENTS YEARS ENDED JUNE 30, 2020 AND 2019

INDEPENDENT AUDITORS' REPORT	1
FINANCIAL STATEMENTS	
BALANCE SHEETS	3
STATEMENTS OF ACTIVITIES AND CHANGES IN NET ASSETS	4
STATEMENTS OF CASH FLOWS	5
NOTES TO FINANCIAL STATEMENTS	7
SUPPLEMENTARY INFORMATION	
FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTAL SCHEDULE	31
FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTAL DISCLOSURE	32
SINGLE AUDIT REPORTS	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	34
INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE	36
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	39
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	41
SCHEDULE OF FINDINGS AND OUESTIONED COSTS	43



#### **INDEPENDENT AUDITORS' REPORT**

Board of Trustees Carleton College Northfield, Minnesota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Carleton College which comprise the balance sheets as of June 30, 2020 and 2019, and the related statements of activities and changes in net assets, and cash flows for the years then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Carleton College as of June 30, 2020 and 2019, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The financial responsibility ratio supplemental schedule and the financial responsibility ratio supplement disclosure is required by the United States Department of Education and is presented for purposes of additional analysis and is not a required part of the financial statements. The financial responsibility ratio supplement schedule and the financial responsibility ratio supplement disclosure are is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2020, except for The financial responsibility ratio supplemental schedule and the financial responsibility ratio supplement disclosure as to which the date is February 24, 2021, on our consideration of Carleton College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carleton College's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Minneapolis, Minnesota

September 23, 2020, except for The financial responsibility ratio supplemental schedule and the financial responsibility ratio supplement disclosure as to which the date is February 24, 2021.

#### CARLETON COLLEGE BALANCE SHEETS JUNE 30, 2020 AND 2019

	2020	2019
ASSETS		
Cash and Cash Equivalents Receivables, Net:	\$ 15,810	,908 \$ 19,075,545
Contributions	17,581	,350 23,832,652
Government		,610 573,951
Other	1,627	,111 1,648,309
Inventories and Prepaid Expenses	2,181	,704 3,082,987
Loans to Students	3,880	
Trusts Held by Others	12,661	•
Investments	1,022,196	
Property, Plant, and Equipment, Net of Depreciation	337,773	,179 314,226,628
Total Assets	\$ 1,414,260	<u>\$ 1,437,200,057</u>
LIABILITIES AND NET ASSETS		
LIABILITIES		
Accounts Payable	\$ 7,546	,152 \$ 8,519,645
Accrued Expenses	12,314	
Deferred Income and Deposits	6,616	
Obligations Under Split Interest Agreements	20,093	
Asset Retirement Obligation	3,115	
Fair Value of Interest Rate Swap		- 134,718
Bonds Payable, Net	128,569	
Refundable Government Grants for Student Loans	2,206	
Total Liabilities	180,462	,090 189,893,468
NET ASSETS		
Without Donor Restriction:		
Operations	34,570	
Student Loan Funds	3,326	
Net Investment in Plant	246,987	
Funds Functioning as Endowment Total Without Donor Restriction	<u>311,619</u> 596,503	
With Donor Restriction:	590,503	,000 330,232,390
Operations	28,197	,404 23,176,216
Student Loan Funds	354	,027 347,860
Physical Plant Acquisitions	6,335	,278 37,188,603
Endowment	565,657	,217 591,471,132
Split-Interest Agreements	36,750	
Total With Donor Restriction	637,294	,464 691,073,991
Total Net Assets	1,233,798	,070 1,247,306,589
Total Liabilities and Net Assets	\$ 1,414,260	,160 \$ 1,437,200,057

#### CARLETON COLLEGE STATEMENTS OF ACTIVITIES AND CHANGES IN NET ASSETS YEARS ENDED JUNE 30, 2020 AND 2019

		2020			2019		
	Without Donor	With Donor		Without Donor	With Donor		
	Restriction	Restriction	Total	Restriction	Restriction	Total	
OPERATING REVENUES AND OTHER ADDITIONS							
Net Student Fees	\$ 86,130,923	\$ -	\$ 86,130,923	\$ 91,169,706	\$ -	\$ 91,169,706	
Private Gifts and Pledges	9,518,899	5,621,128	15,140,027	9,366,228	399,969	9,766,197	
Government Grants and Contracts	624,469	4,789,715	5,414,184	618,009	4,207,107	4,825,116	
Net Investment Return	3,089,331	94,669	3,184,000	2,987,895	93,492	3,081,387	
Bookstore, Rents, and Other	2,351,615	964,804	3,316,419	3,529,911	920,449	4,450,360	
Subtotal Revenue	101,715,237	11,470,316	113,185,553	107,671,749	5,621,017	113,292,766	
Investment Return Allocation	-	42,814,101	42,814,101	-	40,805,353	40,805,353	
Net Assets Released from Restrictions	48,557,669	(48,557,669)		47,122,464	(47,122,464)	-	
Total Revenues and Other Additions	150,272,906	5,726,748	155,999,654	154,794,213	(696,094)	154,098,119	
OPERATING EXPENSES							
Program:							
Instruction	66,431,510	-	66,431,510	63,877,656	-	63,877,656	
Research	4,670,355	-	4,670,355	3,823,487	-	3,823,487	
Academic Support	21,605,206	-	21,605,206	21,472,227		21,472,227	
Student Services	16,631,271	-	16,631,271	16,997,052	-	16,997,052	
Auxiliary Enterprises	15,240,051	-	15,240,051	18,395,649	-	18,395,649	
Total Program Expenses	124,578,393		124,578,393	124,566,071		124,566,071	
Institutional Support:							
Management and General	13,299,955		13,299,955	13,851,881		13,851,881	
Fundraising	6,528,865	_	6,528,865	6,545,891	_	6,545,891	
Total Institutional Support Expenses	19,828,820		19,828,820	20,397,772	_	20,397,772	
Total Expenses	144,407,213		144,407,213	144,963,843		144,963,843	
CHANGE IN NET ASSETS FROM OPERATING ACTIVITY	5,865,693	5,726,748	11.592.441	9,830,370	(696,094)	9,134,276	
	-,,	2,1-2,1.12	,,	2,222,212	(,,	-,,	
NONOPERATING ACTIVITY							
Private Gifts and Pledges	4,090,507	27,071,250	31,161,757	2,503,883	28,689,292	31,193,175	
Net Investment Return	2,760,301	2,204,220	4,964,521	2,232,891	1,656,986	3,889,877	
Net Realized Gain	13,966,832	24,698,010	38,664,842	14,008,403	24,235,252	38,243,655	
Net Unrealized Loss	(18,606,976)	(34,958,573)	(53,565,549)	(4,404,745)	(6,855,386)	(11,260,131)	
Realized Loss on Disposal	(2,865,734)	-	(2,865,734)	(79,229)	-	(79,229)	
Unrealized Gain on Interest Rate SWAP	134,718	-	134,718	65,984	-	65,984	
Net Change in Value of Split-interest Agreements		(918,625)	(918,625)	-	(1,791,882)	(1,791,882)	
Insurance Recoveries and Other Nonoperating							
Income	137,211		137,211	1,241,879	-	1,241,879	
Investment Return Allocation	(10,169,080)	(32,645,021)	(42,814,101)	(9,809,258)	(30,996,095)	(40,805,353)	
Net Assets Released from Restrictions	44,957,536	(44,957,536)	-	4,373,001	(4,373,001)	-	
Total Nonoperating Activity	34,405,315	(59,506,275)	(25,100,960)	10,132,809	10,565,166	20,697,975	
CHANGE IN NET ASSETS	40,271,008	(53,779,527)	(13,508,519)	19,963,179	9,869,072	29,832,251	
Net Assets - Beginning of Year	556,232,598	691,073,991	1,247,306,589	536,269,419	681,204,919	1,217,474,338	
NET ASSETS - END OF YEAR	\$ 596,503,606	\$ 637,294,464	\$ 1,233,798,070	\$ 556,232,598	\$ 691,073,991	\$ 1,247,306,589	

#### CARLETON COLLEGE STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2020 AND 2019

	2020	2019
CASH FLOWS FROM OPERATING ACTIVITIES		
Change in Net Assets	\$ (13,508,519)	\$ 29,832,251
Adjustments to Reconcile Change in Net Assets to Net Cash		
Used by Operating Activities:		
Depreciation, Amortization, and Accretion	12,323,936	11,245,675
Net Realized and Unrealized Gain	14,900,707	(28,093,845)
Contributions for Long-Term Investments	(31,161,757)	(31,193,175)
Change in Value of Split-interest Agreements	1,847,332	2,193,153
Change in Value of Trusts Held by Others	967,275	367,058
Change in Value of Interest Rate SWAP	(134,718)	(65,984)
Loss on Disposal of Property, Plant, and Equipment	2,865,734	79,229
Noncash Donations of Property, Plant, and Equipment	100,000	1,137,985
Change in Unamortized Bond Origination Costs and Discount	(360,317)	(457,658)
Change in Asset Retirement Obligation	(99,807)	(153,158)
Effect of Changes in Operating Assets and Liabilities:		
Receivable, Net - Contributions	(577,793)	3,429,787
Receivable, Net - Government	26,341	(15,018)
Receivable, Net - Other	21,198	1,856,615
Inventories and Prepaid Expenses	901,283	(1,473,187)
Loans to Students	1,076,083	1,296,470
Accounts Payable	(973,493)	351,341
Accrued Expenses	875,346	151,025
Deferred Income and Deposits	2,022,770	366,870
Refundable Government Grants for Student Loans	(1,386,661)	64,661
Net Cash Used by Operating Activities	(10,275,060)	(9,079,905)
CASH FLOWS FROM INVESTING ACTIVITIES		
Purchase of Investments	(60,116,051)	(45,455,211)
Proceeds from Sale of Investments	79,193,673	62,476,353
Proceeds from Disposals of Property, Plant, and Equipment	56,025	105,250
Acquisition of Property, Plant, and Equipment	(37,904,246)	(65,621,310)
Net Cash Used by Investing Activities	(18,770,599)	(48,494,918)
CASH FLOWS FROM FINANCING ACTIVITIES		
Changes in Deposits with Bond Trustee	-	35,477,872
Contributions for Long-Term Investments	37,990,852	31,357,094
Payments to Annuitants	(2,519,830)	(2,481,877)
Principal Payments	(9,690,000)	(5,260,000)
Net Cash Provided by Financing Activities	25,781,022	59,093,089
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(3,264,637)	1,518,266
Cash and Cash Equivalent - Beginning of Year	19,075,545	17,557,279
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 15,810,908	\$ 19,075,545

#### CARLETON COLLEGE STATEMENTS OF CASH FLOWS (CONTINUED) YEARS ENDED JUNE 30, 2020 AND 2019

	2020	2019
SUPPLEMENTAL DISCLOSURES OF CASH FLOW INFORMATION		
Interest Paid (Net of Capitalized Interest of \$1,932,730 and \$1,979,350 respectively)	\$ 991,883	\$ 3,727,871
Property, Plant, and Equipment in Accounts Payable	\$ 4,886,253	\$ 6,692,146

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Organization**

Founded in 1866, Carleton College (the College) is a private, coeducational, residential liberal arts college, located in the historic river town of Northfield, Minnesota. The College attracts a diverse student body and a distinguished faculty whose priority is teaching with a commitment to the liberal arts. The College is a national college enrolling approximately 2,000 students drawn from all 50 states and 35 different countries. The College offers a four-year baccalaureate degree, with 33 majors and 37 minors in the arts, humanities, natural sciences, mathematics, and social sciences, preparing graduates for leadership positions in their communities, countries, and the world.

#### **Basis of Presentation**

The financial statements have been prepared on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP).

Net assets and revenues, expenses, gains and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of the College and changes therein are classified as follows:

Net Assets Without Donor Restriction – Net assets that are not subject to donor-imposed restrictions. Net assets may be designated for specific purposes by action of the board of trustees

Net Assets With Donor Restrictions – Net assets whose use by the College is subject to donor-imposed restrictions that can be fulfilled by actions of the College pursuant to those restrictions or that expire with the passage of time. Net assets may be subject to donor-imposed restrictions that require them to be permanently maintained by the College. Generally, the donors of these assets permit the College to use the income earned on related investments for general or specific purposes.

Revenues are reported as increases in net assets without donor restriction unless use of the revenue is restricted by donor-imposed restrictions. Expenses are reported as decreases in net assets without donor restriction. Gains and losses on investment and other assets or liabilities are reported as increases or decreases in net assets without donor restriction unless their use is defined by donor-imposed restrictions.

Net assets with donor restrictions which are met in the current period are reclassified to net assets without donor restriction and reported as net assets released from restrictions.

Periodically donor restrictions related to net assets may be clarified or changed, such changes are reflected as transfers at the time they are identified.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Presentation (Continued)**

A portion of the College's revenue is derived from cost reimbursable federal and state contracts and grants, which are conditioned upon certain performance requirements and/ or the incurrence of allowable qualifying expenses. Amounts received are recognized as revenue when the College has incurred expenditures in compliance with specific contract or grant provisions. Amounts received prior to incurring qualifying expenditures are reported as refundable advances in the statement of financial position. The College received cost reimbursable grants of \$1,877,867 that have not been recognized at June 30, 2020 because qualifying expenditures have not yet been incurred.

#### Cash and Cash Equivalents

Cash and cash equivalents include interest-bearing money market accounts and short-term investments with a maturity at time of purchase of less than three months, except for any such investments managed by external investment managers which are classified as investments. The amounts on hand may at times exceed the federally insured limit defined by the FDIC.

#### **Contributions Receivable**

Contributions receivable, including unconditional promises to give, are recognized as revenues in the period received. Conditional promises to give are not recognized until they become unconditional, that is, when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value. Contributions to be received after one year are discounted at an appropriate discount rate commensurate with the risks involved. Amortization of discounts is recorded as additional contribution revenue in accordance with donor-imposed restrictions, if any, on the contributions. Contributions receivable are discounted using U.S. Treasury rates applicable to the year of inception and payment schedule, rates range from .11% to 2.84%, depending on the year of inception. An allowance for uncollectible contributions receivable is provided based upon management's judgment including such factors as prior collection history, type of contribution and nature of fundraising activity. For the years ended June 30, 2020 and 2019, the College had an allowance of \$200,000. The allowance is evaluated annually.

#### Other Receivables and Loans to Students

Receivables are stated at net realizable value. Based on management's experience and analysis of individual accounts past due, the allowance for uncollectible accounts was \$30,000 for the years ended June 30, 2020 and 2019. The allowance is evaluated annually.

#### **Inventories**

Inventories consist primarily of print center paper supplies, facility storeroom supplies and steam plant fuel oil reserves for the back-up generators. Inventories are stated at the lower of cost or net realizable value, determined by the first-in, first-out method.

#### **Deposits with Bond Trustee**

Deposits with bond trustee include bond proceeds held in escrow during the period of construction and amounts deposited for bond principal and interest payments.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fair Value Measurements**

The College reports investments; trusts held by others and swap at estimated fair value. Fair value represents the price that would be received upon the sale of an asset or paid upon the transfer of a liability in an orderly transaction between market participants as of the measurement date.

Most of the College's investments are held through limited partnerships and commingled funds for which fair value is estimated using net asset values (NAVs) reported by fund managers as a practical expedient for fair value measurements. U.S. GAAP allows such NAV-measured investments to be excluded from the categories in the fair value hierarchy.

U.S. GAAP establishes a fair value hierarchy that prioritizes the inputs used to measure fair value into three levels:

Level 1 – Quoted prices (unadjusted) in active markets that are accessible at the measurement date for assets or liabilities.

Level 2 – Observable prices that are based on inputs not quoted in active markets, but corroborated by market data.

Level 3 – Unobservable inputs that are used when little or no market data is available.

The fair value hierarchy gives highest priority to Level 1 inputs and lowest priority to Level 3 inputs. In determining fair value, the College utilizes valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs to the extent possible.

#### Property, Plant, and Equipment

Property, plant, and equipment are stated at cost less accumulated depreciation. The College capitalizes equipment expenditures greater than \$10,000, building expenditures greater than \$150,000. Depreciation is computed on the straight-line/half year method over the estimated useful lives of the assets:

		(	Original Cost
			2020
Land	No Depreciation	\$	3,785,214
Land Improvements	30 Years		1,111,506
Buildings and Building Improvements	20 - 40 Years		391,596,963
Library Books	10 Years		31,777,998
Equipment and Vehicles	3 - 5 Years		58,489,894
Construction in Progress	No Depreciation		38,278,603
Total Original Cost		\$	525,040,178

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Deferred Income and Deposits**

The College records cash received for future services as deferred revenue. This revenue is recognized when services are provided. Deferred revenue consists primarily of unearned tuition.

#### **Asset Retirement Obligation**

Financial accounting standards require the College to accrue for the present value of future estimated costs to remediate asbestos environmental hazards related to property owned by the College. The College has estimated the cost of potential obligations and applied a future value rate assumption of 3% and a present value risk-free rate of 5% to determine the potential liability. Conditional asset retirement obligations reported within liabilities in the balance sheets as of June 30, 2020 and 2019 were \$3,115,702 and \$2,227,509 respectively.

#### **Refundable Government Grants for Student Loans**

Funds provided by the United States Government under the Federal Perkins Loan program were loaned to qualified students. Termination of the Federal Perkins Loan Program, requires these funds to be refunded to the government.

#### **Endowment**

The Carleton board of trustees has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the original gifts as of the gift date of the donor-restricted endowment funds absent explicit donor stipulation to the contrary. As a result of this interpretation, the College classifies as perpetually restricted net assets, (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment.

Endowment funds include donor restricted net assets and funds designated by the board of trustees for long-term support of the College including any accumulated income and appreciation thereon. Purpose restricted endowment net assets include accumulated appreciation on donor-restricted endowment funds, as well as donor-restricted, spendable gifts designated for long-term support of the College. Perpetual restricted endowment net assets include those funds designated by donors to be invested in perpetuity to provide a permanent source of income.

The College has established an endowment spending policy used to determine an annual spending dividend. Total spending is equal to 70% of prior year spending increased by 2%; plus 30% of 4.95% of the 12-quarter average market value of the endowment unit value for the period ending June 30 of the year, one year prior to the start of the fiscal year; banded by not more than 5.75% or less than 3.75% of the market value of the endowment for the period ending June 30 prior to the start of the fiscal year.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Split-Interest Agreements**

The College records three types of split-interest agreements.

When the College serves as trustee, annuities payable represent the College's liability under annuity contracts with donors and irrevocable charitable remainder trusts. Specific contract terms vary by donor. The liability is established at the time of the contribution using life expectancy actuarial tables and discount rates and is revalued annually; referencing the 2000CM life expectancy tables. Actual gains and losses resulting from the annual revaluation of annuity obligations are reflected as with donor restriction, consistent with the method used to initially record the contributions. The basis used to recognize the asset is fair value.

When the College does not serve as trustee for an irrevocable charitable remainder trust, the College records its beneficial interest in those assets as contribution revenue and funds held in trust by others at the present value of the expected future cash inflows. Such trusts are recorded at the date the College has been notified of the trust's existence and sufficient information regarding the trust has been accumulated to form the basis for a valuation.

Changes in the value of these assets related to the amortization of the discount or revisions in the income beneficiary's life expectancy are recorded as gains or losses with donor restriction. The value of the College's interest in these trusts is included in "Trusts Held by Others" on the balance sheets.

The College is also the beneficiary of certain perpetual trusts held and administered by others. The present value of the estimated future cash receipts from the trust are recognized as contribution revenue and funds held in trust by others at the date the College is notified of the establishment of the trust and sufficient information regarding the value of the trust has been provided to the College. Annual distributions from the trusts are recorded as investment income in the period they are received. Changes in fair value of the trusts are recorded as financial capital gains or losses with donor restriction. The value of the College's interest in the trusts is included in "Trusts Held by Others" on the balance sheet.

#### Advertising Expense

Advertising expense is expensed as incurred. Advertising expense for the years ended June 30, 2020 and 2019 was \$59,164 and \$95,650, respectively.

#### **Revenue Recognition**

Net Student Fee Revenue consisting of tuition, room and board revenue is recognized in the reporting period in which the academic programs are delivered. Programs are delivered in three 10 week terms, Fall (September – November), Winter (January – mid March) and Spring (mid March – mid June). Need-based institutional scholarships are awarded to students to defray the costs of the academic programs, which reduce the amount of revenue recognized. Payments for tuition are due approximately one month prior to the start of classes each term.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Revenue Recognition (Continued)**

In March 2020, Carleton transitioned most students to remote learning during the COVID-19 global pandemic. For students studying remotely, Carleton credited each student account with Spring term room and board charges without modification of financial aid award. These credits are included in Net Student Fee Revenue and amounted to \$7,759,991.

Revenue from Summer Academic Programs, Summer Off-Campus study programs, Fall Global Engagement programs and Tuition Paid in Advance of the next academic year are recognized in the reporting period in which the academic program is delivered. Billing for these programs occurs during registration and revenue is recorded as deferred income until the programs are delivered.

First-year students secure their enrollment by paying a continuing enrollment deposit by May 1 for the following Fall academic term. Deposits are recorded as deferred income until the student graduates, at which time it is refunded to the student. Students who withdraw from the college forfeit their enrollment deposit.

Private Gifts and Pledges are reported as revenues in the period received or pledged at their net realizable value.

Government Grants and Contracts are generally subject to restrictions and are recognized as revenue when the College incurs qualifying expenditures eligible for reimbursements. The expenditure typically results in the release of restrictions imposed by the grant. Indirect cost recovery by the College on U.S. government grants is based on.

Bookstore, Rents and Other exchange contract revenue is recognized as services are rendered or commissions earned.

#### **Measure of Operations**

The College reports a change in net assets from operating activities including all operating revenue and expense that are an integral part of its programs and supporting activities including net assets released from donor restrictions to support operating expenditures, as well as investment returns allocated by the board of trustees to support operations as established by the endowment spending policy.

The measure of operations includes support for operating activities without donor restriction.

The measure of operations excludes support for nonoperating activities including investment returns in excess of amounts allocated to support current operations, changes in the market value of trusts held by others, changes in the fair value of planned giving agreements, private gifts and grants restricted for long-term investment or capital projects and changes in the fair value of the interest rate swap.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Use of Estimates**

The preparation of financial statements in accordance with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Income Taxes**

The College qualifies as a tax-exempt nonprofit organization under Section 501(c)(3) of the Internal Revenue Code (IRC) and similar statutes of Minnesota law. The College is subject to federal income tax only on net unrelated business income under the provisions of Section 501(c)(3) of the IRC. The College has evaluated its tax positions and determined it has no uncertain tax positions and has recorded no obligation for unrelated business income tax. No provisions for federal or state income taxes are required as of June 30, 2020.

#### Reclassifications

Certain amounts appearing in the 2019 financial statements have been reclassified to conform with the 2020 presentation. The reclassifications have no effect on reported amounts of total net assets or change in total net assets.

#### **Change in Accounting Principle**

The College adopted FASB ASU 2016-12, *Leases* in 2020. Leases are used infrequently to support operations and the implementation of the standard was determined to be immaterial, no assets or liabilities associated with leases have been recorded in the financial statements. Leases will continue to be evaluated on an annual basis and recorded according to the guidance provided in the standard should their use become material.

#### **Risk and Uncertainties**

In March 2020, the World Health Organization declared the spread of Coronavirus Disease (COVID-19) a worldwide pandemic. The COVID-19 pandemic is having significant effects on global markets, supply chains, businesses, and communities. Specific to Carleton College, COVID-19 may impact various parts of its 2020 operations and financial results, including, but not limited to, declines in enrollment, loss of auxiliary revenues, additional bad debts, costs for increased use of technology, or potential shortages of personnel. Management believes Carleton College is taking appropriate actions to mitigate the negative impact. However, the full impact of COVID-19 is unknown and cannot be reasonably estimated as these events are still developing subsequent to fiscal year-end.

#### **Subsequent Events**

In preparing these financial statements, the College has evaluated events and transactions for potential recognition or disclosure through September 23, 2020, the date the financial statements were available to be issued.

#### NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE

#### **Basis of Accounting**

Investments include endowment, charitable gift annuities, pooled life income funds, and unrestricted operating investments. Investments are reported at estimated fair value. If an investment is held directly by the College and an active market with quoted prices exists, the market price of an identical security is used as reported fair value.

The majority of the College's investments are in shares or units of institutional commingled funds and investment partnerships invested in equity, fixed income, hedge funds, private equity, or real asset strategies. Hedge fund strategies involve funds whose managers have the authority to invest in various asset classes at their discretion, including the ability to invest long and short. Funds with hedge strategies generally hold securities for other financial instruments for which a ready market exists and may include stocks, bonds, put or call options, swaps, currency hedges and other instruments, and are valued by the investment manager accordingly. Private equity funds employ buyout, venture capital, and distressed credit strategies. Real asset and natural resource funds generally hold interest in private real estate, oil and gas partnerships, alternative energy partnerships, and mineral holdings.

#### Fair Value

As defined in Note 1, the College's interest in commingled investment funds are generally reported at the net asset value (NAV) reported by the fund managers and assessed as reasonable by the College. NAV is used as a practical expedient to estimate the fair value of the College's interest, in the absence of readily determinable fair value, unless it is probable that all or a portion of the investment will be sold for an amount different from NAV. As of June 30, 2020, the College had no plans or intentions to sell investments at amounts different from NAV.

These NAV measurement adhere to fair value accounting as required by ASC 820, Fair Value Measurements and Disclosures, however because of inherent uncertainties in valuation assumption, the estimated fair value for alternative investments such as private equity and private real estate may differ significantly from value that would have been used had a ready market existed. The valuations are determined by the fund managers and generally consider variables such as operating results, comparable earnings multiples, projected cash flows, recent sale prices, and other pertinent information.

## NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE (CONTINUED)

#### Fair Value (Continued)

The following tables summarize the College's investments by category and applicable fair value hierarchy as of June 30:

			2020		
	NAV Practical				
	Expedient	Level 1	Level 2	Level 3	Total
Investments:					
Cash and Cash Equivalents	\$ -	\$ 89,751,745	\$ -	\$ -	\$ 89,751,745
Fixed Income	-	59,848,321	-	-	59,848,321
Public Equities	153,513,906	157,512,800	-	-	311,026,706
Private Equity	152,933,674	-	-	-	152,933,674
Hedge Funds	236,226,562	-	-	-	236,226,562
Real Estate and Other Real Assets	114,849,754	-	-	760,313	115,610,067
Planned Gift Agreements and Other		1,468,833	55,330,144	-	56,798,977
Total Investments	657,523,896	308,581,699	55,330,144	760,313	1,022,196,052
Trusts Held by Others	-	-	-	12,661,664	12,661,664
Total	\$ 657,523,896	\$ 308,581,699	\$ 55,330,144	\$ 13,421,977	\$1,034,857,716
			2019		
	NAV Practical		2019		
	Expedient	Level 1	Level 2	Level 3	Total
Investments:					
Cash and Cash Equivalents	\$ -	\$ 150,366,609	\$ -	\$ -	\$ 150,366,609
Fixed Income	-	62,003,782	-	-	62,003,782
Public Equities	139,151,743	140,665,139	-	-	279,816,882
Private Equity	151,141,739	-	-	-	151,141,739
Hedge Funds	225,884,994	-	-	-	225,884,994
Real Estate and Other Real Assets	126,086,499	-	-	750,000	126,836,499
Planned Gift Agreements and Other	466,155	1,754,032	1,754,032 57,903,689		60,123,876
Total Investments	642,731,130	354,789,562	57,903,689	750,000	1,056,174,381
Trusts Held by Others	-	-	-	13,628,939	13,628,939
Total	\$ 642,731,130	\$ 354,789,562	\$ 57,903,689	\$ 14,378,939	\$1,069,803,320

Carleton terminated the Interest Rate Swap liability on March 17, 2020. Liabilities measured at fair value on a recurring basis as of June 30:

		2020							
	Level 1	Level 1 Level 2 Level 3 Total							
Interest Rate Swap	\$ -	\$ -	\$ -	\$ -					
		2019							
	Level 1	Level 2	Level 3	Total					
Interest Rate Swap	\$ -	\$ 134,718	\$ -	\$ 134,718					

Interest rate swap agreements are classified as Level 2 as they are valued based on active market inputs. The College has the right to terminate the swap agreement at any time, at a commercially reasonable amount at the measurement date.

## NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE (CONTINUED)

#### Fair Value (Continued)

Trusts held by others are valued at the present value of the future distributions expected to be received by the College over the term of the agreement; essentially equivalent to the market value of the College share of the trust as provided by the trust administrator.

The following tables are a roll forward of the balance sheet amounts for financial instruments classified by the College within Level 3 of the fair value hierarchy defined above.

Level 3 assets are as follows:

Balance as of June 30, 2019 Realized Gain Unrealized Gain Investment Income New Investments and Capital Calls Redemptions Balance as of June 30, 2020	aı	eal Estate nd Other sal Assets 750,000 - - 10,313 - - 760,313	Trusts Held by Others \$ 13,628,939 69,348 (707,730 228,413 - (557,306 \$ 12,661,664	69,348 (707,730) 238,726 (557,306)
Balance as of June 30, 2018 Realized Gain Unrealized Gain Investment Income New Investments and Capital Calls	a	eal Estate nd Other eal Assets 750,000 - - -	Trusts Held by Others \$ 13,995,997 134,667 341,899 207,602 1,721,136	134,667 341,899 207,602 1,721,136
Redemptions Balance as of June 30, 2019	\$	750,000	(2,772,362 \$ 13,628,939	

#### Liquidity

The College routinely monitors liquidity required to meet its operating needs and other contractual commitments. The College considers all expenditure related to its ongoing activities of teaching, research, and public service as well as the conduct of services undertaken to support general institutional expenditures. Student loans receivables are not included in the analysis of liquidity as principal and interest on student loans are used solely to make new loans.

In addition to financial assets available to meet general expenditures, the College operates with a balanced operating budget and anticipates collecting sufficient revenue to cover general expenditures not covered by donor-restricted resources.

## NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE (CONTINUED)

#### **Liquidity (Continued)**

For purposes of analyzing resources, the College considers various sources of liquidity including cash and cash equivalents and investments. As of June 30, the following financial assets could readily be made available within one year of the balance sheet date to meet general expenditures:

	2020	2019
Cash and Cash Equivalents	\$ 15,810,908	\$ 19,075,545
Contributions for General Expenditures Due in		
One Year or Less	7,179,311	1,278,683
Grants Receivable	547,610	573,951
Accounts Receivable, Net	1,627,111	1,648,309
Investments	59,848,321	62,033,782
Investment Return Allocation Authorized	44,828,356_	42,524,141
Total	\$ 129,841,617	\$ 127,134,411

Investment liquidity, as of June 30, 2020 and 2019, is aggregated in the tables below based on redemption or sale period:

Balances as of June 30, 2020		Daily		Monthly		Quarterly	Sem	i-Annually		Annual		Illiquid		Total
Cash and Cash Equivalents	\$	89,751,745	\$	-	\$	-	\$	-	\$	-	\$	-	\$	89,751,745
Fixed Income		59,848,321		-		-		-		-		-		59,848,321
Public Equities		157,515,263		42,659,115		-	1	8,855,925		40,906,207		51,090,196		311,026,706
Private Equity		-				-		-		-		152,933,674		152,933,674
Hedge Funds		-		16,979,616		94,486,152	7	0,521,369		27,713,376		26,526,049		236,226,562
Real Estate and Other Real Assets		-				-		-		-		115,610,067		115,610,067
Planned Gift Agreements and Other		-		-		-		-		-		56,798,977		56,798,977
Total Investments	\$	307,115,329	\$	59,638,731	\$	94,486,152	\$ 8	9,377,294	\$	68,619,583	\$	402,958,963	\$	1,022,196,052
Balances as of June 30, 2019	_	Daily	•	Monthly	_	Quarterly		i-Annually	_	Annual	_	Illiquid	_	Total
Cash and Cash Equivalents	\$	150,366,609	\$	-	\$	-	\$	-	\$	-	\$	-	\$	150,366,609
Fixed Income		62,003,782		-		-	_							62,003,782
Public Equities		158,107,019		-		-	2	2,788,651		53,922,072		44,999,140		279,816,882
Private Equity		-		-		-		-		-		151,141,739		151,141,739
Hedge Funds		-		-		63,211,534	8	7,384,428		32,714,476		42,574,556		225,884,994
Real Estate and Other Real Assets		-		-		-		-		-		126,086,499		126,086,499
Planned Gift Agreements and Other		-		-		-		-		-		60,873,876		60,873,876
Total Investments	\$	370,477,410	\$		\$	63,211,534	\$ 11	0,173,079	\$	86,636,548	\$	425,675,810	\$	1,056,174,381

## NOTE 2 INVESTMENTS AND FINANCIAL INSTRUMENTS MEASURED AT FAIR VALUE (CONTINUED)

#### **Liquidity (Continued)**

At June 30, 2020 and 2019, the College had outstanding commitments of \$143,750,562 and \$179,978,932, respectively, to private capital investments that have not yet been drawn down by the general partners of these funds. Typically, committed capital is drawn down and invested over a several year period. In the past, drawdowns on outstanding commitments have been funded by distributions from the private capital portfolio, as well as cash and other liquid investments.

At June 30, 2020 and 2019, the College had \$26,613,532 and \$21,114,606, respectively, invested with hedge fund investments which utilized side pockets within their portfolio of investments. Side pockets are segregated accounts used by hedge funds to hold illiquid investments.

The College holds mortgages on residences of eligible faculty and staff members that amounted to \$557,648 and \$924,897 as of June 30, 2020 and 2019, respectively. The average interest rate on the mortgages for the years ended June 30, 2020 and 2019 was 5.15%.

#### NOTE 3 PROPERTY, PLANT, AND EQUIPMENT

Property, plant, and equipment as of June 30 are as follows:

	2020	2019
Land	\$ 3,785,214	\$ 3,785,214
Land Improvements	1,111,506	843,255
Buildings and Building Improvements	391,596,963	304,995,384
Library Books	31,777,998	32,468,176
Equipment and Vehicles	58,489,894	58,739,353
Construction in Progress:		
Residence Hall Renovations	2,609,681	1,868,709
Academic Building Renovations	381,806	74,049,491
Utility Master Plan	35,051,941	24,272,064
Other	235,175	283,311
Total	525,040,178	501,304,957
Less: Accumulated Depreciation	(187,266,999)	(187,078,329)
Property, Plant, and Equipment, Net	\$ 337,773,179	\$ 314,226,628

#### NOTE 3 PROPERTY, PLANT, AND EQUIPMENT (CONTINUED)

Total depreciation expense as of June 30, 2020 and 2019 was \$12,323,936 and \$11,245,675, respectively.

The College has capitalized collections received of \$100,000 and \$1,137,958 for the years ended June 30, 2020 and 2019, respectively. These collection items are valued at fair market value at the date of donation and are not depreciated.

#### NOTE 4 BONDS PAYABLE

Bonds payable at June 30, 2020 and 2019 consisted of the following bonds issued by the Minnesota Higher Education Facility Authority (MHEFA) on behalf of the College:

	2020	2019
Revenue Bonds, Series 6D	\$ -	\$ 6,215,000
Revenue Bonds, Series 2017	116,370,000_	119,875,000
Bonds Payable	116,370,000	126,090,000
Less: Unamortized Origination Costs	(601,406)	(763,433)
Plus: Unamortized Premium	12,800,923_	13,293,267
Bonds Payable, Net	\$ 128,569,517	\$ 138,619,834

On April 1, 2005, MHEFA issued Series 6-D Variable Rate Demand Revenue Bonds (the Bonds) in the amount of \$31,460,000 for the College. The Bonds mature April 1, 2035. The Bonds were paid in full with an advance prepayment on April 1, 2020. The interest rate on the Bonds, adjusted weekly, ranged from 0.84% to 5.85% during the fiscal year 2020 with an average rate of 1.43%. Proceeds of approximately \$28,000,000 were used to retire the Series 3-L1 and retired identified Series 4-N bonds upon maturity. The remaining proceeds were used to finance new student housing and real estate acquisitions near the College campus for purposes related to the educational mission of the College.

On May 24, 2017, MHEFA issued Series 2017 Fixed Rate Revenue and Refunding Bonds (the Bonds) in the amount of \$124,900,000 for the College. The Bonds include serial maturities in 2018 through 2042, term bonds maturing in 2044 and 2047. The 2044 term bond has mandatory principal redemptions in 2043 – 2044 (final maturity) and the 2047 term bond has mandatory principal redemptions in 2045 – 2047 (final maturity). The Bonds are subject to optional redemption beginning March 1, 2027. Coupon rates range from 3.00% to 5.00% with a combination of premium bonds and one par bond. Yields range from .86% to 3.75%. The Bonds have a true interest cost (TIC) of 3.29%. Proceeds were used to refund the Series 5-G, and advance refund the Series 6-T and Series 7-D. New money proceeds of \$70,000,000 were used to finance construction and renovation of the Science Complex, redesign the campus utility infrastructure, and construct a music and performance addition to the Weitz Center for Creativity.

#### NOTE 4 BONDS PAYABLE (CONTINUED)

The scheduled maturities of debt in each of the five years subsequent to June 30, 2020 are as follows:

Year Ending June 30,	Amount
2021	\$ 3,645,000
2022	3,830,000
2023	5,440,000
2024	5,705,000
2025	5,985,000
Thereafter	91,765,000
Total	\$ 116,370,000

The bond agreements contain various covenants regarding submission of financial statements and budgets; notice of intent to issue additional debt; and require certain debt coverage financial ratios.

#### **Interest Rate Swaps**

On March 31, 2005, the College entered into an interest rate swap agreement with Morgan Stanley Capital Services Inc. The College terminated this agreement on March 17, 2020, at the commercially determined amount of \$110,000. Under the terms of the swap agreement, the College paid a fixed rate of 3.53% and receive a variable rate of 68% of LIBOR. The current notional amount of the agreement, \$3,180,000, declines annually with each principal payment of MHEFA Series 6D variable rate bonds. On June 30, 2019, the fair value of swap agreement liability was \$134,718.

The College terminated the interest rate swap agreement on March 17, 2020. The interest rate swap agreement was recognized as a liability on the balance sheets as measured by its fair value. All Unrealized and Realized Gains and Losses from the interest rate swap agreements are reflected in nonoperating activity on the statement of activities and change in net assets.

#### **Standby Bond Purchase Agreements**

The College terminated the standby bond purchase agreement that provided liquidity support for the Series 6D variable rate bonds, on April 1, 2020, at the time the Series 6D bonds were paid in full.

#### NOTE 5 RESTRICTIONS AND LIMITATION ON NET ASSET BALANCES

Net asset with donor restriction are available for the following purposes as of June 30, 2020:

Donor-Restricted Net Assets not Invested in Perpetuity:	 2020	 2019
Program Support	\$ 25,193,951	\$ 19,922,806
Advances for Grants and Contracts	3,003,453	3,253,410
Henry Strong Loan Fund	354,027	347,860
Physical Plant Acquisitions	6,335,278	37,188,603
Accumulated Earnings from Endowment Funds		
subject to Donor Restrictions	296,954,759	336,382,620
Underwater Endowment	(4,968,099)	(1,304,239)
Split-Interest Agreements	24,201,308	27,736,433
Total Donor-Restricted Net Assets not		
Invested in Perpetuity	351,074,677	423,527,493
Donor-Restricted Net Assets Invested in Perpetuity:		
Endowment	273,670,557	256,392,751
Split-Interest Agreements	12,549,230	11,153,747
Total Donor-Restricted Net Assets		
Invested in Perpetuity	286,219,787	267,546,498
Total Net Assets with Donor Restrictions	\$ 637,294,464	\$ 691,073,991
Henry Strong Loan Fund Physical Plant Acquisitions Accumulated Earnings from Endowment Funds subject to Donor Restrictions Underwater Endowment Split-Interest Agreements Total Donor-Restricted Net Assets not Invested in Perpetuity Donor-Restricted Net Assets Invested in Perpetuity: Endowment Split-Interest Agreements Total Donor-Restricted Net Assets Invested in Perpetuity	 354,027 6,335,278 296,954,759 (4,968,099) 24,201,308 351,074,677 273,670,557 12,549,230 286,219,787	\$ 347,860 37,188,603 336,382,620 (1,304,239 27,736,433 423,527,493 256,392,751 11,153,747 267,546,498

Net assets were released from donor restrictions as expenses were incurred satisfying the restricted purposes or by the passage of time or the occurrence of other events specified by donors as follows for the year ended June 30:

	2020	2019
Release of Restrictions:		
Operating:		
Scholarship Support	\$ 11,871,247	\$ 11,595,435
Other Instructional Support	10,683,448	9,984,024
Operating Budget Support	26,002,974	25,543,005
Total Operating Net Assets Released		
from Restriction	48,557,669	47,122,464
Nonoperating:		
Plant Construction	40,453,080	2,824,384
Change in Underwater Endowment	3,663,860	438,897
Change in Donor Designation	(205,157)	(35,941)
Matured Split Interest Agreements	1,045,753	1,145,661
Total Nonoperating Net Assets Released		
from Restriction	44,957,536	4,373,001
Total Net Assets Released from Restriction	\$ 93,515,205	\$ 51,495,465

#### NOTE 6 ENDOWMENTS

The College endowment consists of approximately 738 individual donor restricted endowment funds and 145 board-designated endowment funds. The College pools these investments in a unitized pool similar to an open-ended mutual fund. Funds added or withdrawn from the pool are recorded at their share of the market value per share at the beginning of the month within which the transaction takes place.

The market value of the endowment reported in the financial statements includes the present value of pledges receivable. The market value of endowment investments, excluding contributions receivables to the endowment, was \$868,895,391 and \$892,352,800 as of June 30, 2020 and 2019, respectively.

The annual endowment spending appropriation is approved by the board of trustees as part of the annual operating budget, in advance of the fiscal year to which it will apply. Endowment spending is defined as a per share dividend to be paid to endowment accounts based upon the number of shares held by each.

The annual spending in any fiscal year is calculated as follows: 70% of the allowable spending in the previous fiscal year, increased by 2%; plus 30% of the long-term spending rate of 4.95% applied to the 12 quarter market value average of the endowment unit value for the period ending June 30 of the year, one year prior to the start of the fiscal year. The allowable spending dividend in a fiscal year is limited to not more than 5.75% or not less than 3.75% of the market value of the endowment unit value for the period ending June 30 of the year, one year prior to the start of the fiscal year.

Endowment net asset composition by type of fund as of June 30, 2020:

		With Donor Restriction			
	Without			Total With	
	Donor-			Donor	
	Restriction	Purpose	Perpetual	Restriction	Total
Donor-Restricted Endowment Funds	\$ -	\$ 296,361,540	\$ 265,482,943	\$ 561,844,483	\$ 561,844,483
Underwater Endowment Funds	-	(4,968,099)	-	(4,968,099)	(4,968,099)
Board-Designated Endowment Funds	311,819,007				311,819,007
Subtotal Endowment Funds	311,819,007	291,393,441	265,482,943	556,876,384	868,695,391
Contributions Receivable	(200,000)	593,219	8,187,614	8,780,833	8,580,833
Total Endowment Funds	\$ 311,619,007	\$ 291,986,660	\$ 273,670,557	\$ 565,657,217	\$ 877,276,224

#### NOTE 6 ENDOWMENTS (CONTINUED)

Changes in endowment net assets for the year ended June 30, 2020:

	With Donor Restriction				
	Without			Total With	
	Donor-			Donor	
	Restriction	Purpose	Perpetual	Restriction	Total
Endowment Fund Balance -					
June 30, 2019	\$ 315,804,921	\$ 335,078,381	\$ 256,392,751	\$ 591,471,132	\$ 907,276,053
Net Contributions	3,990,507	216,776	16,834,115	17,050,891	21,041,398
Investment Return	(3,276,650)	(6,999,616)		(6,999,616)	(10,276,266)
Appropriations	(10,169,080)	(32,645,021)		(32,645,021)	(42,814,101)
Other Changes:					
Transfers of Matured Deferred					
Gifts to Endowment Funds	201,839	-	349,864	349,864	551,703
Change in Underwater Endowments	3,663,860	(3,663,860)	-	(3,663,860)	-
Board Designated Quassi Endowment	1,300,000	-	-	-	1,300,000
Donor Directed Gift Modifications	103,610		93,827	93,827	197,437
Total Other Changes	5,269,309	(3,663,860)	443,691	(3,220,169)	2,049,140
Endowment Fund Balance -					
June 30, 2020	\$ 311,619,007	\$ 291,986,660	\$ 273,670,557	\$ 565,657,217	\$ 877,276,224

Endowment net asset composition by type of fund as of June 30, 2019:

	Without			Total With	
	Donor-			Donor	
	Restriction	Purpose	Perpetual	Restriction	Total
Donor-Restricted Endowment Funds	\$ -	\$ 336,006,177	\$ 241,645,941	\$ 577,652,118	\$ 577,652,118
Underwater Endowment Funds	-	(1,304,239)	-	(1,304,239)	(1,304,239)
Board-Designated Endowment Funds	316,004,921				316,004,921
Subtotal Endowment Funds	316,004,921	334,701,938	241,645,941	576,347,879	892,352,800
Contributions Receivable	(200,000)	376,443	14,746,810	15,123,253	14,923,253
Total Endowment Funds	\$ 315,804,921	\$ 335,078,381	\$ 256,392,751	\$ 591,471,132	\$ 907,276,053

#### NOTE 6 ENDOWMENTS (CONTINUED)

Changes in endowment net assets for the year ended June 30, 2019:

		W			
	Without			Total With	
	Donor-			Donor	
	Restriction	Purpose	Perpetual	Restriction	Total
Endowment Fund Balance -					
June 30, 2018	\$ 302,002,851	\$ 351,199,980	\$ 241,030,672	\$ 592,230,652	\$ 894,233,503
Net Contributions	1,359,845	(374,247)	13,087,944	12,713,697	14,073,542
Investment Return	8,657,408	16,552,982	(438,897)	16,114,085	24,771,493
Appropriations	(9,809,258)	(30,996,095)	-	(30,996,095)	(40,805,353)
Other Changes:					
Transfers of Matured Deferred					
Gifts to Endowment Funds	13,676,402	-	921,308	921,308	14,597,710
Donor Directed Gift Modifications	(82,327)	(1,304,239)	1,791,724	487,485	405,158
Total Other Changes	13,594,075	(1,304,239)	2,713,032	1,408,793	15,002,868
Endowment Fund Balance -					
June 30, 2019	\$ 315,804,921	\$ 335,078,381	\$ 256,392,751	\$ 591,471,132	\$ 907,276,053

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the value of the initial and subsequent donor gift amounts (underwater). As of June 30, 2020, funds with original gift values of \$94,344,337, fair values of \$89,376,238, and deficits of \$4,968,099 were reported in net assets with donor restrictions. As of June 30, 2019, funds with original gift values of \$25,800,041 and fair values of \$24,495,802, and deficiencies of \$1,304,239 were reported in net assets with donor restriction. These deficits, which the College believes are temporary, resulted from unfavorable market fluctuations. Continued spending appropriations are deemed prudent.

#### NOTE 7 RETIREMENT PLAN

Retirement benefits for substantially all full-time nonunion employees are individually funded and vested under a defined contribution program with the Teachers Insurance and Annuity Association and the College Retirement Equities Fund (TIAA and CREF). Under this agreement, the College and plan participants contribute to individual employee TIAA-CREF retirement accounts which fund individual retirement benefits.

Expenses for the College's share of the contributions were \$5,967,799 and \$5,814,872 in 2020 and 2019, respectively.

#### NOTE 8 CONTRIBUTIONS RECEIVABLE

Unconditional promises to give are included in the financial statements as contributions receivable and revenue in the appropriate net asset category.

Contributions receivable are summarized as follows at June 30:

	2020	_	2019
Unconditional Promises Expected to be Collected in:			
Less than One Year	\$ 7,179,311	\$	7,962,299
One Year to Five Years	10,338,689		16,167,466
Over Five Years	523,977		670,922
Gross Pledges Receivable	18,041,977		24,800,687
Less: Present Value Discount	(260,627)		(768,035)
Less: Allowance for Uncollectible Pledges	(200,000)		(200,000)
Pledges Receivable, Net	\$ 17,581,350	\$	23,832,652

Contributions receivable from board members and employees totaled \$5,055,027 and \$13,190,201 at June 30, 2020 and 2019, respectively.

At June 30, 2020 and 2019, approximately 12.2% and 28.2% gross contributions receivable, respectively, were attributed to one contributor.

#### NOTE 9 CREDIT QUALITY OF STUDENT NOTES RECEIVABLE

The College issues uncollateralized loans to students based on financial need. Student loans are funded through federal government loan programs or institutional resources. Allowances for doubtful accounts are established based on prior collection experience and current economic factors which, in management's judgment, could influence the ability of loan recipients to repay the amounts per the loan terms. At June 30, 2020 and 2019, student loans represented less than 1% of total assets.

At June 30, student loans consisted of the following:

	2020		 2019
Federal Government Programs	\$	3,228,800	\$ 4,249,317
Henry Strong Loan Program		140,801	149,689
Institutional Loan Programs		665,981	 712,659
Subtotal, Gross		4,035,582	5,111,665
Less: Allowance for Doubtful Accounts		(155,000)	(155,000)
Student Loans Receivable, Net	\$	3,880,582	\$ 4,956,665

#### NOTE 9 CREDIT QUALITY OF STUDENT NOTES RECEIVABLE (CONTINUED)

At June 30, the past due and current amounts under student loan programs were as follows:

	 2020		2019
Current Loan Receivables	\$ 3,723,174	\$	4,671,334
Past Due Loan Receivables:			
0 - 240 Days Past Due	82,235		185,438
240 Days - 2 Years Past Due	73,542		149,261
2 - 5 Years Past Due	109,528		52,002
5+ Years Past Due	 47,103		53,630
Total Past Due	312,408		440,331
Total Student Loan Receivables, Gross	\$ 4,035,582	\$	5,111,665

Funds advanced by the federal government of \$2,206,259 and \$3,592,920 at June 30, 2020 and 2019, respectively, are ultimately refundable to the government and are classified as liabilities on the balance sheets.

As of June 30, 2020 and 2019, the Perkins Cohort Default rate was 1.250% and 5.982%, respectively.

#### NOTE 10 COMMITMENTS AND CONTINGENCIES

The College is involved in various legal actions arising in the normal course of activities and is subject to periodic audits and inquiries by various regulatory agencies. Although the ultimate outcome of such matters is not determinable at this time, management believes that the resolution of these pending matters will not have a materially adverse effect on the College's financial statements.

During the year, the College entered into various contracts for construction of new academic buildings and other infrastructure improvements. As of June 30, 2020 and 2019, the remaining commitment on these contracts totaled \$18,578,135 and \$39,221,103, respectively.

#### NOTE 11 SELF-INSURED MEDICAL BENEFITS AND WORKERS' COMPENSATION

The College provides medical benefits through a self-insured plan, which is available to all employees of the College who meet eligibility requirements. Accrued expenses include an incurred but not reported reserve of \$622,116 and \$940,515 as of June 30, 2020 and 2019, respectively, an estimate of amounts due and payable on existing claims for which the College is self-insured and which are expected to be settled currently. For the plan years ended December 31, 2019 and 2018, the College was self-insured with an aggregate stoploss of \$10,890,546 and \$9,737,012, respectively. As of June 30, 2020, and 2019 the College had net assets without donor restrictions of \$4,740,847 and \$2,573,673, respectively, designated for health insurance benefits, which consist of the cumulative amount of College and employee contributions toward health premiums have exceeded expenses over the life of the plan.

The College is self-insured for workers' compensation. As of June 30, 2020 and 2019, the College has recorded a liability of \$100,000 and \$150,000, respectively, for claims incurred but not yet reported. The Workers' Compensation Reinsurance Association (WCRA) provides stop-loss coverage for aggregate claims in excess of \$500,000. The College has established a workers' compensation reserve as required by WCRA, which is included in Investments on the balance sheets, of \$676,030 and \$963,207 as of June 30, 2020 and 2019, respectively.

#### NOTE 12 NET STUDENT FEES

The College reports Net Student Fees reflecting the comprehensive fee nature of a residential campus. Carleton meets the demonstrated financial need of all admitted students with scholarship awards funded by donor restricted gifts from individuals, grants, endowment spending or from income without donor restriction.

In response to the COVID-19 global pandemic in Spring 2020, Carleton credited student accounts with Spring Term room and board charges without modification to financial aid awards for all students leaving campus to complete the term with remote learning and instruction. Fiscal year 2020, Net Student Fee Revenue reflects these room and board refunds of \$7,759,991.

	2020	2019		
Tuition and Fees	\$ 115,746,003	\$ 111,100,045		
Room and Board	17,562,472	23,983,218		
Less: Scholarships				
Funded by Restricted Gifts	531,136	593,044		
Funded by Grants	123,120	111,780		
Funded by Endowment Spending	11,216,991	10,890,611		
Funded by Operations	35,306,305_	32,318,122		
Total Scholarships	47,177,552	43,913,557		
Net Student Fees	\$ 86,130,923	\$ 91,169,706		

#### NOTE 13 DEFERRED INCOME AND DEPOSITS

The College reports Deferred Income for tuition and registration fees paid in advance of academic programs scheduled in the next fiscal year. Deposits include continuing enrollment deposits for students, employee rental deposits, deposits to the campus card program, and deposits for agency programs for which the college provides fiduciary services.

	Continuing Enrollment Deposits				Summer Academic Programs	Other Deposits	Total
Balance at June 30, 2019	\$	516,361	\$ 3,064,942	\$	556,225	\$ 456,680	\$ 4,594,208
Revenue Recognized, Forfeited		(170,755)	(3,064,942)		(989, 230)	(1,225,647)	(5,450,574)
Payments Received for Future							
Performance Obligations		158,582	5,671,341		440,005	1,203,416	7,473,344
Balance at June 30, 2020	\$	504,188	\$ 5,671,341	\$	7,000	\$ 434,449	\$ 6,616,978
Balance at June 30 2018	\$	520,240	\$ 2,412,724	\$	732,135	\$ 562,239	\$ 4,227,338
Revenue Recognized, Forfeited		(181,137)	(2,523,911)		(732, 135)	(1,861,917)	(5,299,100)
Payments Received for Future							
Performance Obligations		177,258	3,176,129		556,225	1,756,358	5,665,970
Balance at June 30, 2019	\$	516,361	\$ 3,064,942	\$	556,225	\$ 456,680	\$ 4,594,208

#### NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION

The College reports expenditures in categories reflecting core operational objectives for higher education as defined by Integrated Postsecondary Education Data System (IPEDS). During the year expenses are directly coded to program activities (instruction, research, academic support, student services, and auxiliary enterprises) or support services (institutional management and fundraising) whenever possible. Expenses which are not directly identifiable by program or support service including operation and maintenance of plant expenses are allocated based on depreciation expense, interest expense is allocated based on the programs and/or supporting functions that directly benefit from the related debt issuance.

Expenses are categorized on a functional expenses as follows:

- Instruction includes expenses for all activities that are part of the instructional program.
- Research includes expenses for activities specifically organized to produce research, whether funded by a federal grant or foundation or directly supported by the college or by an organizational unit.
- Academic Support includes expenses for all activities that directly support the instructional programs of the college such as the library and technology services.
- **Student services** are considered programmatic and include activities that contribute to student emotional and physical well-being and intellectual, cultural, and social development outside the formal instructional program.

#### NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION (CONTINUED)

- **Auxiliary** include expenses relating to the operation of the auxiliary activities such as housing, dining services, printing and mailing, parking and transportation.
- Support Activities include centralized management and administrative support services such as executive management, fiscal operations, general administration, and fundraising activities.

Expenses associated with the operation and maintenance of plant, depreciation and interest expense are allocated across all functional expense categories as follows:

- Depreciation expenses for buildings and equipment are allocated based on the use
  of the building.
- Plant Operation and Maintenance expenses for the administration, supervision, operation, maintenance, preservation, and protection of the institutions physical plant follow depreciation allocations.
- **Interest Expense** are allocated based on the use of space benefiting from the original debt issue.

Program activity expense reflects the major activates of the institution for instruction, research, academic support, student services, and auxiliary enterprises. Support activities include institutional management and fundraising.

Expenses reported by function on the statement of activities and changes in net assets are summarized by natural classification for the years ended June 30, 2020 and 2019, respectively:

	Program	Support	
	Activities	Activities	Total
EXPENSES			
Salaries and Wages	\$ 51,907,674	\$ 11,032,785	\$ 62,940,459
Employee Benefits	18,350,976	3,543,928	21,894,904
Student Employment	3,535,219	196,819	3,732,038
Professional Services	1,861,241	1,053,134	2,914,375
Supplies	3,922,529	944,549	4,867,078
Equipment	4,361,094	(36,813)	4,324,281
Building Maintenance	2,171,107	1,091,803	3,262,910
Utilities	2,144,314	(104,592)	2,039,722
Interest Expense	4,552,503	-	4,552,503
Depreciation	12,197,018	126,918	12,323,936
Dining Services	6,329,307	-	6,329,307
Travel	6,479,630	652,864	7,132,494
Other	6,765,781	1,327,425	8,093,206
Total Expenses	\$ 124,578,393	\$ 19,828,820	\$ 144,407,213

#### NOTE 14 EXPENSES BY FUNCTION AND NATURAL CLASSIFICATION (CONTINUED)

	Program Activities		Support Activities		Total
EXPENSES		_	 _		_
Salaries and Wages	\$	50,035,794	\$ 10,508,397	\$	60,544,191
Employee Benefits		17,435,471	3,167,071		20,602,542
Student Employment		3,726,249	290,863		4,017,112
Professional Services		2,446,585	1,318,737		3,765,322
Supplies		3,707,198	912,705		4,619,903
Equipment		4,432,833	(13,169)		4,419,664
Building Maintenance		3,579,788	1,189,174		4,768,962
Utilities		2,597,749	(43,444)		2,554,305
Interest Expense		5,660,601	-		5,660,601
Depreciation		11,001,847	243,828		11,245,675
Dining Services		8,012,494	-		8,012,494
Travel		7,886,450	633,503		8,519,953
Other		4,043,012	2,190,107		6,233,119
Total Expenses	\$	124,566,071	\$ 20,397,772	\$	144,963,843

#### CARLETON COLLEGE FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTAL SCHEDULE JUNE 30, 2020

	Primary Reserve Ratio:			
		Expendable Net Assets:		
1	Statement of Financial Position (SFP)	Net assets without donor restrictions	\$	596,503,606
2	SFP	Net assets with donor restrictions	\$	637,294,464
3	Supplemental Disclosure (SD) Line 1	Net assets restricted in perpetuity	\$	286,219,787
4	SD Line 20	Unsecured related-party receivable	\$	5,055,027
5	SD Line 2d	Donor restricted annuities, term endowments, life income funds	\$	24,201,308
6	SD Line 3d	Property, plant, and equipment pre-implementation	\$	298,980,933
7	SD Line 4d	Property, plant, and equipment post-implementation with outstanding debt for original purchase	\$	-
8	SD Line 5	Construction in progress purchased with long-term debt	\$	-
9	SD Line 35	Post-implementation property, plant, and equipment, net, acquired without debt	\$	38,792,246
10	SD Line 14	Lease right-of-use asset, pre-implementation (grandfather of leases option not chosen)	\$	-
	SD Line 15	Lease right-of-use asset, post-implementation	\$	-
	SFP	Intangible assets	\$	-
	SFP	Post-employment and pension liabilities	\$	
	SD Line 8d	Long-term debt - for long-term purposes pre-implementation	\$	116,370,000
	SD Line 9d	Long-term debt - for long-term purposes post-implementation	\$	-
	SD Line 10	Line of credit for construction in progress	\$	-
	SD Line 17	Pre-implementation right-of-use asset liability	\$	-
18	SD Line 18	Post-implementation right-of-use asset liability	\$	-
		Total Expenses and Losses:		
19	Statement of Activities (SOA)	Total expenses (operating and nonoperating) without donor restrictions	\$	144,407,213
	SOA	Non-service component of pension/postemployment (nonoperating) cost, (if loss)	\$	· · · · -
21	SD Line 22	Sale of fixed assets (if loss)	\$	2,865,734
22	SOA	Change in value of interest-rate swap agreements (if loss)	\$	
	Equity Ratio:	Modified Net Assets:		
23	SFP Line 23	Net assets without donor restrictions	\$	596,503,606
	SFP Line 24	Net assets with donor restrictions	\$	637,294,464
	SFP SFP	Intangible assets	\$	007,294,404
	SD Line 20	Unsecured related-party receivables	\$	5,055,027
20	SD Lille 20	Onsecured related-party receivables	Ψ	3,033,027
		Modified Assets:		
	SFP	Total assets	\$	1,414,260,160
	SD Line 14	Lease right-of-use asset pre-implementation	\$	-
	SFP	Intangible assets	\$	-
30	SD Line 20	Unsecured related-party receivables	\$	5,055,027
	Net Income Ratio:			
31	SOA Line 14	Change in Net Assets Without Donor Restrictions	\$	40,271,008
		Total Revenues and Gains Without Donor Restriction:		
32	SOA Line 13	Total operating revenue (including net assets released from restrictions)	\$	147,183,575
33	SOA	Investments gain, net (aggregate operating and non-operating interest, dividends, realized and		
		unrealized gains)	\$	1,209,488
34	SOA	Non-service component of pension/postemployment (nonoperating) cost (if gain)	\$	-
35	SOA	Pension-related changes other than net periodic pension costs (if gain)	\$	-
	SOA	Change in value of annuity agreement (typically in nonoperating)	\$	-
	SOA	Change in value of interest-rate swap agreements (if gain)	\$	134,718
	SD Line 25	Sale of fixed assets (if gain)	\$	-
39	SOA	Other gains	\$	-

#### CARLETON COLLEGE FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTAL DISCLOSURE JUNE 30, 2020

The Department of Education issued regulations on February 23, 2019, which became effective July 1, 2020, regarding additional disclosures deemed necessary to calculate certain ratios for determining sufficient financial responsibility under Title IV.

Net Assets  1 Net assets with donor restrictions: restricted in perpetuity	\$ 286,219,787
<ul> <li>2 Other net assets with donor restrictions (not restricted in perpetuity):</li> <li>a. Annuities with donor restrictions</li> <li>b. Term endowments</li> <li>c. Life income funds (trusts)</li> </ul>	\$ 24,201,308
d. Total annuities, term endowments, and life income funds with donor restrictions	\$ 24,201,308
<ul> <li>Property, Plant, and Equipment, net</li> <li>3 Pre-implementation property, plant, and equipment, net</li> <li>a. Ending balance of last financial statements submitted to and accepted by the Department of Education (June 30, 2019, financial statement)</li> <li>b. Reclassify capital lease assets previously included in PPE, net prior to the implementation of ASU 2016-02 leases standard</li> <li>c. Less subsequent depreciation and disposals (net of accumulated depreciation)</li> <li>d. Balance pre-implementation property, plant, and equipment, net</li> </ul>	\$ 314,226,628 (15,245,695) 298,980,933
4 Debt financed post-implementation property, plant, and equipment, net Long-lived assets acquired with debt subsequent to June 30, 2019: a. Equipment b. Land improvements c. Building d. Total property, plant, and equipment, net acquired with debt exceeding 12 months	 
5 Construction in progress - acquired subsequent to June 30, 2019	-
6 Post-implementation property, plant, and equipment, net, acquired without debt: a. Long-lived assets acquired without use of debt subsequent to June 30, 2019	38,792,246
7 Total Property, Plant, and Equipment, net - June 30, 2020	\$ 337,773,179
Bebt to be excluded from expendable net assets  Pre-implementation debt:  a. Ending balance of last financial statements submitted to the Department of Education (June 30, 2019):  b. Reclassify capital leases previously included in long-term debt prior to the implementation of ASU 2016-02 leases standard.  c. Less subsequent debt repayments  d. Balance Pre-implementation Debt	\$ 126,090,000 - (9,720,000) 116,370,000
<ul> <li>9 Allowable post-implementation debt used for capitalized long-lived assets:</li> <li>a. Equipment - all capitalized</li> <li>b. Land improvements</li> <li>c. Buildings</li> <li>d. Balance Post-implementation Debt</li> </ul>	 - - -
<ul> <li>Construction in progress (CIP) financed with debt or line of credit</li> <li>Long-term debt not for the purchase of property, plant, and equipment or liability greater than assets value</li> </ul>	-
o. nability grouter than about value	\$ 116,370,000

#### CARLETON COLLEGE FINANCIAL RESPONSIBILITY RATIO SUPPLEMENTAL DISCLOSURE (CONTINUED) JUNE 30, 2020

Sale	of fixed assets (if loss)	
22	Loss on sale of fixed assets	\$ 2,865,734
23	Remaining balances in expense category in which loss on sale of assets is included on SOA	-
24	Expense category in which loss on sale of assets is included on SOA	\$ 2,865,734
25	of fixed assets (if gain) Gain on sale of fixed assets Remaining balances in nonoperating other income category in which gain on sale of assets is included	\$ -
27	on SOA Other income category in which gain on sale of assets is included on SOA	\$ 



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Carleton College Northfield, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Carleton College (the College), which comprise the balance sheet as of June 30, 2020 and the related statements of activities and changes in net assets, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated September 23, 2020, except for The financial responsibility ratio supplemental schedule and the financial responsibility ratio supplement disclosure, as to which is dated February 24, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Minneapolis, Minnesota

September 23, 2020 except for The financial responsibility ratio supplemental schedule and the financial responsibility ratio supplement disclosure as to which the date is February 24, 2021.



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Trustees Carleton College Northfield, Minnesota

#### Report on Compliance for Each Major Federal Program

We have audited Carleton College's (the College) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended June 30, 2020. The College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the College's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Carleton College's compliance.



#### Opinion on Each Major Federal Program

In our opinion, Carleton College complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

#### **Report on Internal Control Over Compliance**

Management of the College is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the College's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of Carleton College as of and for the year ended June 30, 2020, and have issued our report thereon dated September 23, 2020, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Minneapolis, Minnesota February 24, 2021

#### CARLETON COLLEGE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2020

Federal Grantor/Pass Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Expenditures
STUDENT FINANCIAL ASSISTANCE CLUSTER				
U.S. Department of Education:				
Federal Workstudy Program	84.033	N/A	\$ -	\$ 337,142
Federal Pell Grant Program	84.063	N/A	-	1,315,714
Supplemental Educational Opportunity Grant Program	84.007	N/A	-	285,616
Federal Direct Loan Program - Loans Advanced	84.268	N/A	-	4,213,179
Federal Perkins Loan Program	84.038	N/A		4,249,317
Total Student Financial Service Cluster			-	10,400,968
TRIO CLUSTER				
U.S. Department of Education:				
Special Services	84.042	N/A		278,424
Total TRIO Cluster			-	278,424
RESEARCH AND DEVELOPMENT CLUSTER				
U.S. Department of Health and Human Services:				
National Institute on Aging	93.866	IR15AG051940	-	60,628
National Institute on Deafness and Other Communication				
Disorders	93.173	1R15DC018114		24,507
Total U.S. Department of Health and Human Services			-	85,135
National Aeronautics and Space Administration:				
Minnesota Space Grant Consortium	43.008	NNX15AI18H	-	22,040
J Craig Venter Institute	43.001	80NSSC18K0829		25,096
Total National Aeronautics and				
Space Administration			-	47,136
Corporation for National and Community Service				
Community Conversations Research Grant	94.026	N/A	-	76,179
Department of Commerce				
University of CO-Boulder	11.4332	NA17OAR4320101	-	32,482
National Science Foundation:				
Direct Programs:				
Geosciences	47.050	N/A	-	324,041
Education and Human Resources	47.076	N/A	52,555	476,718
Computer and Information Science	47.070	N/A	-	19,136
Mathematical and Physical Sciences	47.049	N/A	-	148,182
Biological Sciences	47.074 47.041	N/A	-	24,487
Engineering Total Direct Programs	47.041	N/A	52,555	37,554 1,030,118
Pass-Through Programs:				
University of California	47.076	DLR-1420732	_	14,151
Temple University	47.075	1640800	_	21,683
UNAVCO	47.050	EAR-1725347	-	28,162
University of Wisconsin - Madison	47.076	HRD-1725879	-	14,636

#### CARLETON COLLEGE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) YEAR ENDED JUNE 30, 2020

Federal Grantor/Pass Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Expenditures
RESEARCH AND DEVELOPMENT CLUSTER (CONTINUED)				
National Science Foundation (Continued):				
Pass-Through Programs (Continued):	47.050	1001005	•	
Rutgers	47.050	1831625	\$ -	\$ 23,907
Illinois State University	47.076	1821567	-	206,379
Research Foundation State University of New York	47.076	1836033	-	24,157
Savannah State University	47.050	1802124	-	14,765
University of Georgia	47.074	DBI-1730273	-	25,306
Virginia Polytechnic Institute	47.074	EF-1702506	-	7,635
University of MN - LSAMP	47.076	HRD-1712619	-	21,450
Buffalo State University	47.076	1347727	-	15,589
Montana State University	47.076	DUE1445210	-	1,341
Montana State University	47.041	1542210	-	41,911
Highland Comm Coll - SAGE2YC	47.076	DUE1524605	-	141,299
Highline Community College	47.076	DUE-920800	-	19,977
Williams College	47.076	1933699	-	83,308
Council on Undergraduate Research	47.076	1347727	-	29,929
Virginia Polytechnic Institute	47.074	DEB-1926050	-	3,758
Research Foundation State University of New York	47.076	1932929	-	6,237
Bentley University	47.076	1914906	-	24,551
The POGIL Project	47.076	1933897		66,158
Total Pass-Through Programs			-	836,289
Administrative Agreements:				
Intergovernmental Personnel Act Assignment	27.011	DUE1723068-001		64,088
Total National Science Foundation			52,555	1,930,495
Total Research and Development Cluster			52,555	2,171,427
OTHER AWARDS				
U.S. Department of Agriculture				
NRCS/Rice County - Arb Conservation Program	10.912	N/A	-	3,385
U.S. Department of Education				
Coronavirus Aid, Relief, and Economic Security Act Section 2				
Higher Education Emergency Relief Fund (HEERF)				
HEERF Student Aid Portion (COVID-19)	84.425E	N/A	-	504,200
HEERF Institutional Portion (COVID-19)	84.425F	N/A		500,200
Total U.S. Department of Education				1,004,400
U.S. Department of Health and Human Services:				
Substance Abuse and Mental Health				
Services Administration	93.243	1H79SM080088-01	-	52,585
Total U.S. Department of Health and Human Services				52,585
U.S. Department of State:				
U.S. Embassy Addis Ababa	19.04	S-ET100-14-GR-137-A01		(1,302)
Total Other Awards				1,059,068
Total Federal Financial Assistance			\$ 52,555	\$ 13,909,887

# CARLETON COLLEGE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2020

#### NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the College under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).* Because the Schedule presents only a selected portion of the operations of the College, it is not intended to, and does not, present the financial position, changes in net assets, or cash flows of the College.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The College has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE 3 PERKINS LOAN PROGRAM

Outstanding balance of Perkins loans administered by Carleton College at June 30, 2020, and loans advanced during the year were as follows:

	Loan		₋oans
	Balance		dvanced
Federal Perkins Loan Program (CFDA #84.038)	\$ 3,228,800	\$	-

# CARLETON COLLEGE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2020

#### NOTE 4 FEDERAL AWARDS PROVIDED TO SUBRECIPIENTS

Of the federal expenditures presented on the schedule of expenditures of federal awards, Carleton College provided federal awards to subrecipients in the research and development cluster as follows:

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA <u>N</u> umber	Pr	Amount Provided to Subrecipient	
National Science Foundation "STEP Center: InTeGrate: Interdisciplinary Teaching				
of Geoscience for a Sustainable Future" Florida A&M University	47.076	\$	18,150	
"Online modules for Quantitative Skill Building: Exploring, Adaptation and Adoption" Williams College	47.076		15,721	
"Development of Novel Augmented Reality Tool for Teaching Molecular Visualization in Biochemistry" University of California	47.076		18,684	
Total		\$	52,555	

#### CARLETON COLLEGE SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

Section I – Summar	y of Auditors' Results	
Financial Statements		
1. Type of auditors' report issued:	Unmodified	
2. Internal control over financial reporting:		
<ul> <li>Material weakness(es) identified?</li> </ul>	yes <u>x</u> no	
<ul> <li>Significant deficiency(ies) identified?</li> </ul>	yesx none reported	t
3. Noncompliance material to financial statements noted?	yesx no	
Federal Awards		
Internal control over major federal programs:		
<ul> <li>Material weakness(es) identified?</li> </ul>	yes <u>x</u> no	
<ul> <li>Significant deficiency(ies) identified?</li> </ul>	yesx none reported	t
Type of auditors' report issued on compliance for major federal programs:	Unmodified	
<ol> <li>Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?</li> </ol>	yes <u>x</u> no	
Identification of Major Federal Programs		
Program Student Financial Aid Cluster Coronavirus Aid, Relief and Economic Security Act	CFDA Number Various 84.425E, 84.425F	
Dollar threshold used to distinguish between Type A and Type B programs:	Type A - \$750,000; Type B - \$187,500	
Auditee qualified as low-risk auditee?	x yes no	

#### CARLETON COLLEGE SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) YEAR ENDED JUNE 30, 2020

# Section II – Financial Statement Findings Our audit did not disclose any matters required to be reported in accordance with Government Auditing Standards. Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).